

Technical Report No. 4 National Center for Research in Policy and Practice

# A Comparative, Descriptive Study of Three Research–Practice Partnerships

Goals, Activities, and Influence on District Policy, Practice, and Decision Making

William R. Penuel • Caitlin C. Farrell • Eleanor R. Anderson • Cynthia E. Coburn Anna-Ruth Allen • Angel X. Bohannon • Megan Hopkins • Stephanie Brown

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## **Executive Summary**

This study describes the activities and influence of three different types of research practice partnerships (RPPs) that shared a common focus on improving mathematics teaching and learning. The three types of RPPs were a networked improvement community (NIC), a design research partnership (DRP), and a research alliance (RA). These types differ in the kinds of roles researchers and practitioners typically play, as well as in their approaches to research. As such, a descriptive study has the potential to improve understanding of the relationship between the design of an RPP and its influence on the partner district policies and practices.

The National Center for Research in Policy and Practice (NCRPP), a knowledge-utilization center funded by the Institute of Education Sciences, conducted the study. We employed a comparative case study approach informed by a conceptual framework that was grounded in previous studies of RPPs. We included three RPPs in our study (one of each type). The findings are derived from analyses of 63 observations of partnership meetings, 58 different products, 122 surveys, and 133 interviews across RPPs.

Data collection sought to elicit information about each partnership's goals, activities, and influence on district policies and practices. It focused on the work of each RPP between 2016 and 2018. The research questions were:

- 1. How did the RPPs differ with respect to their organization and major activities?
- 2. What kinds of research products did the RPPs produce?
- 3. What influence did the RPPs have on partner districts' decisions regarding policies, programs, and practices?
- 4. What influence did the RPPs have on sharing research-based ideas with their district-leader partners?

We assigned pseudonyms to the RPPs that participated in the research. We refer to the NIC as Eastern Ridge NIC; the DRP is called Cypress Design; and the RA is referred to as Aspen Alliance.

Key findings from the study were:

- All three RPPs shared a common long-term goal of improving student outcomes in mathematics, but their short-term aims and strategies differed.
  - Eastern Ridge NIC supported testing new teaching strategies in mathematics using methods of improvement science.
  - Cypress Design focused on supporting teacher leaders to adapt a model of professional development (created by the research team) to their local context, in order to improve instruction.
  - Aspen Alliance aimed to provide feedback to its partner on their recent implementation strategies, based on a research study focused on malleable factors (professional development, implementation) relate to student outcomes.
- The composition of each RPP differed. Eastern Ridge NIC encompassed the widest range of roles and organizations and included eight districts. By contrast, both Cypress Design and Aspen Alliance were each partnered with a single district. Cypress Design included teacher leaders in the partnership, but Aspen Alliance only worked with central office leaders.
- All three RPPs engaged in research activities that are typical of RAs. In addition, both Eastern Ridge NIC and Cypress Design engaged in activities typical of a DRP, such as

developing, testing, and iteratively refining an innovation designed to improve teaching and learning outcomes. Eastern Ridge NIC engaged in typical activities of improvement science, including using Plan-Do-Study-Act cycles.

- The three RPPs produced multiple research products between 2017 and 2020. Academic conference presentations were most prevalent for Cypress Design and Aspen Alliance; for Eastern Ridge NIC, the most common products shared outside the RPP were research-based improvement strategies.
- Eastern Ridge NIC and Cypress Design each had several products co-authored by researchers and practitioners, while all Aspen Alliance products were developed by researchers.
- Educational leaders active in the RPPs reported that all three influenced the design of professional development in the district.
- RPPs influenced other policies and practices in partner districts as well. Eastern Ridge NIC was credited with providing a new framework for thinking about mathematics. In addition, it helped integrate new practices modeled in the partnership. Cypress Design also influenced the district in this way, helping to integrate professional learning strategies into district practice. Some Aspen Alliance district leaders reported the same for their partnership.
- Education leaders reported that they consulted their research partners in some key decisions. RPPs differed with respect to which decisions they were consulted on, however. Eastern Ridge NIC was consulted on decisions related to professional development design, scaling up a program, and program resource allocation. Cypress Design was also consulted on professional development design, while Aspen Alliance was consulted on resource allocation.
- The degree of synchrony and trust among partners was associated with the level of influence on district policies and practices.
- In all three RPPs, there was evidence of key ideas from the RPP being taken up in district interviews. The particular ideas taken up reflected both the focus of the work and, in the case of Eastern Ridge NIC, the design of the partnership. In Eastern Ridge NIC, district leaders also referenced improvement science methods used in that partnership.
- There was variation across RPPs in the degree to which big ideas were congruent with research partners' sense of those ideas, as well as in the degree to which leaders attributed these big ideas to their partners.

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## Introduction

This report presents analyses of the organization, activities, and products of three researchpractice partnerships (RPPs) and their influences on partner districts. RPPs are long-term collaborations aimed at educational improvement and transformation through engagement with research.<sup>1</sup> In contrast to traditional relationships between researchers and practitioners, RPPs are intentionally organized to connect diverse forms of expertise and to ensure that all partners have a say in the joint work.

There is no single model for RPPs. Rather, there are different ways that RPPs organize themselves to draw on expertise of partners and conduct their joint work.<sup>2</sup> Some RPPs engage practice partners in design and testing of innovations, and even in collaborative analysis of data.<sup>3</sup> Other RPPs preserve distinctive roles for researchers and practitioners, with practitioners maintaining the primary role for selecting, adapting, or designing innovations.<sup>4</sup> At present, little is known about how the organization of an RPP matters for its outcomes—in particular, the decisions made by districts, the ways that district leaders engage with research-based ideas from their partners, or the products of research that emerge from the joint work.

This study used a comparative case study design and drew on data collected from three different RPPs, all focused on improving mathematics outcomes for K-8 students.<sup>5</sup> The partnerships differed in their organization and activities, and each aligned with one of three broad types of RPPs. The aim of the first, a *research alliance*, was to identify and study how district schools were implementing the district plan for new standards in mathematics and science, and to explore links between teachers' instructional practices and student outcomes. The second RPP was a *design research partnership*, in which the purpose was to adapt and test a model of professional development for teachers that could be implemented districtwide and that was intended to enhance the rigor and relevance of tasks students encountered in classrooms. The third was a *networked improvement community*, which aimed to improve student outcomes in mathematics by changing students' mindsets related to mathematics. (These three types of RPPs are described in greater detail later in the report.)

This report addresses four major research questions (RQs):

- 1. How did the RPPs differ with respect to their organization and major activities?
- 2. What kinds of products did the RPPs produce?
- 3. What influence did the RPPs have on partner districts' decisions regarding policies, programs, and policies?
- 4. What influence did the RPPs have on sharing research-based ideas with their district leader partners?

All four questions directly relate to the primary aim of the National Center for Research in Policy and Practice (NCRPP), which is to understand strategies for supporting educational leaders' engagements with research. RQ 1 describes how different designs of RPPs are organized in ways intended to support research use. RQs 2–4 then attend to the RPPs' progress on different research and practice outcomes.

In answering each of the questions related to products and influences, we consider how the organization of each RPP helps to account for variations observed across partnerships, as well as how local conditions that may be unique to a particular RPP might matter. For district leaders seeking to partner, answers to these questions can inform their thinking about who would make a good partner and how to organize the joint work, depending on the needs of that district. Similarly,

they can also inform future research to test strategies for improving the effectiveness of partnerships.

## Background

A set of key interlocking ideas guided the design of this study. To inform the design, we drew on a typology of RPPs based on an earlier study of variation in the organization of such partnerships, and we describe that typology below.<sup>6</sup> Next, we considered the range of research outcomes and organizational learning outcomes we might expect to see in an RPP. Finally, describe ideas pertaining to culture for research use and organizational conditions that may support an organization's ability to productively engage with a partner.

### **Types of RPPs**

It is typical for RPPs to engage in a broad range of activities, given the breadth and ambitions of their aims. Different types of partnerships can be distinguished by the kinds of work researchers and educators do together and separately. A typology developed by Coburn and colleagues<sup>6</sup> depicts three broad types of partnerships:

- **Research Alliances (RAs)** are partnerships between a district and an independent research organization focused on investigating questions of policy and practice that are central to the district. RAs jointly develop research questions with districts and other youth-serving organizations, then they conduct the research and funnel findings back to the district, the community, and other stakeholders, with the goal of informing policy and improving practice in the district.
- **Design Research Partnerships (DRPs)** aim to develop, test, and redesign new policies and programs with districts and then study the results of these programs using a range of research methodologies. Researchers also study fundamental questions related to student learning, teacher learning, and/or organizational change in the context of the innovations. Thus, their goal is to impact practice and contribute to research knowledge and theory.
- **Networked Improvement Communities (NICs)** are networks of districts that seek to leverage practitioners' diverse experiences in multiple settings to advance understandings about what works where, when, and under what conditions. They draw on research techniques developed from improvement methods in health care to engage researchers and practitioners in rapid iterative cycles of design and redesign. NICs use these cycles to develop new approaches or adapt existing research-based practices to local conditions in ways that address well-defined problems or issues of concern.

In the current study, we sampled for paradigmatic cases of each type of RPP in order to maximize variation in RPP organization and sets of activities. However, because of recent work that suggests some hybridization across types,<sup>7</sup> we did not assume that each RPP would perfectly fit into one of these three types. Indeed, a partnership may engage in different activities based on the goals of their work together. Thus, for example, we were open to the possibility that a partnership that met the core characteristics of a DRP might also integrate multiple datasets or perform independent analyses of district administrative data, activities typical of an RA.

### **Outcomes of Partnerships**

Two broad types of outcomes are the focus of this analysis: the development of research products and organizational learning outcomes for participating educational agencies.

#### **RPP** Products

Contemporary RPPs generate a wide range of products that are important to accomplishing their aims. For some, research in an RPP leads to the production of peer-reviewed journal articles. These papers might highlight estimates of policy and program effects,<sup>8</sup> descriptive patterns,<sup>9</sup> or findings related to implementation.<sup>10</sup> Products from RPP research can also take the form of research and practice briefs, webinars, or blogs.<sup>11</sup> Additionally, ideas from research (e.g., about how people learn) can be "baked into" the design of tools, materials, or routines, which can then be shared broadly, such as when curriculum materials are developed with research-based teaching strategies in mind.<sup>12</sup>

### **Organizational Learning Outcomes for School Districts**

Here, we focus on organizational learning outcomes for participating school districts in the RPPs. Organizational learning is the degree to which a participating educational agency integrates ideas from the RPP into routines, policies, and collective knowledge that guide their team or organization's behavior.<sup>13</sup>

Organizational learning occurs when an external partner contributes to changes in district policies and routines. We define policy broadly, including formal policies as well as rules, plans, and guidelines. If a department were to integrate ideas from a partner into a new initiative, we would consider this to be learning. Likewise, changes in district routines—that is, the patterned ways actors in the central office interact with one another or with schools<sup>14</sup>—also indicate organizational learning, as when an RPP helps to inform the design of professional development, for example.

RPPs may also contribute to shifts in collective knowledge. Indeed, one of the most powerful consequences of engagement with new ideas and experiences is the "transformation of the givens," or the "redefinition of events, alternatives, and concepts."<sup>15</sup> In an RPP, ideas shared by the research partner can be carried into practice settings in ways that shift how people think about an issue.

### **Conditions for Productive Partnering**

Based on past studies of partnerships and research use, there are several conditions that could be linked to RPP success.

### **Culture of Evidence Use**

One likely condition for RPP success is the presence of a culture of evidence use, particularly within the practice organization. This conjecture is grounded in studies of research use, which have found that use is more likely when a strong culture of evidence is present, one in which research is actively sought as a guide to the design of new policies, programs, and practices.<sup>16</sup> Studies outside RPPs show that the inclination to acquire research when faced with a problem is associated with instrumental and conceptual use of research.<sup>17</sup>

#### Synchrony

Synchrony is the degree to which partnership activities are conducted in a timely enough manner to influence policy and practice and inform decision making. Difficulties in synchrony have been cited by RPP leaders as some of the most difficult challenges to overcome.<sup>18</sup>

#### Trust

Trust is a key ingredient in partnerships, and it develops as people have more time to interact, get to know what motivates different partners, and work together to accomplish aims that require each partner to fulfill commitments they have made to one another.<sup>19</sup> Many partnership leaders consider the level of trust to be a key indicator of the success of an RPP in building relationships necessary to engage in ambitious joint endeavors that involve risk taking on the part of practice partners.<sup>20</sup> A key aspect of relational trust is also the development of affective bonds that develop through sustained, reciprocal interaction.<sup>21</sup> Another is taking input and concerns of partners seriously, such that partners feel understood and respected by one another.<sup>22</sup>

## **Study Design**

The current study used a descriptive, comparative case study design. We chose three partnerships that had different designs but that were focused on a common goal: improving mathematics outcomes for middle school students. As this was a descriptive study, no inferences about the RPPs' efficacy can be made, nor was that the intent.

### Population

In earlier work, two members of the study team developed a research-based typology that characterizes existing RPPs.<sup>23</sup> As noted earlier, they identified three distinct types of RPPs that were then active in school districts: research alliances (RAs), design research partnerships (DRPs), and networked improvement communities (NICs). (See descriptions in Background section for distinctions among types of partnerships.)

We used this typology to construct a sample because each type of partnership is organized differently to pursue its common goals.<sup>24</sup> Thus, the three types of partnerships provide a useful basis for investigating the relationship between partnership design and engagement with research.

First, the three types vary in the nature and intensity of interaction between researchers and district leaders. In RAs, researchers and district leaders typically interact at the start of the research process to negotiate the focus of the research, and at the end, when they present findings and provide opportunities for discussion. By contrast, DRPs and NICs involve more intensive collaboration throughout the entire research, design, and development process.

Second, the RPP types differ in the kinds of research they tend to do and the ways researchers are positioned in relation to practitioners. In RAs, researchers typically maintain independence, viewing the role of the researcher as contributing research to inform a district's problem-solving efforts, not engaging in those efforts themselves. By contrast, researchers in both DRPs and NICs are involved in designing and iteratively refining solutions with district leaders. Regarding research methodologies, RAs and DRPs both conduct research that spans from experimental design to descriptive studies and, in the case of DRPs, design-based research.<sup>25</sup> By contrast, NICs, while drawing on a range of research to inform their work, focus most attention on design and developing strategies to support local improvement efforts.

Third, while most partnerships have developed tools and routines for structuring interactions between researchers and practitioners, they likely vary in the degree to which these routines bring research more centrally into policy deliberations. NICs also tend to be much more likely to have intentional strategies to embed inquiry routines into the settings in which they work.<sup>26</sup>

## **Sampling Procedure**

As a first step to selecting RPPs, we created a list of possible partnerships, focusing on those that could be identified through funding agencies and organizations that support partnerships.<sup>27</sup> Funding agencies included the Institute of Education Sciences at the U.S. Department of Education (Researcher–Practitioner Partnerships, Continuous Improvement Research in Education), the National Science Foundation, the Spencer Foundation, and Lucas Education Research. Each of these agencies had explicit language calling for partnership research in its funding announcements. In addition, we identified candidate partnerships from two networks, the National Network of Education Research–Practice Partnerships and the partnerships presenting at the annual Carnegie Foundation Summit on Improvement in Education. For each, we identified partner organizations and a description of the partnership's main focus of work, eliminating any that did not focus on mathematics. This yielded an initial pool of 15 RAs, eight DRPs, and five NICs.

As a second step, we created a brief survey using a Google Form to obtain more information about each candidate partnership in mathematics. The form included questions about when the RPP began, whether it was currently focused on mathematics with a district partner, and whether the work would be continuing over the study period. For sites that met the criteria of being well established (that is, partners had been working together for three or more years) and engaged in ongoing work related to mathematics, we had initial discussions with partnership leaders to gauge their interest in participation. We made final selections based principally on the similarity of work being studied in the partnerships, focusing on work focused squarely on studying implementation of new standards in mathematics.

### Sample: Description of Three Partnerships

Below, we provide an overview of each of the partnerships in the study.

### Eastern Ridge NIC

This NIC was organized by a county office of education in a large state. The county office serves as an educational services hub for its 40+ districts; eight of these districts were part of Eastern Ridge NIC, serving nearly 100 schools and over 50,000 students. External partners to these districts include an intermediary organization that supports the development and maintenance of NICs and a well-known mathematics education researcher. The focus of the project was on improving achievement in fifth-grade mathematics using methods of improvement science. Their specific aim was to increase the percentage of students proficient on state achievement tests by 30% in three years. Funding for the project came from a large national foundation. We focused on two small districts that were active within Eastern Ridge NIC.

## **Cypress Design**

This DRP partnership was between a university and mid-sized urban school district. The focus of the work was on adapting a model of professional learning for mathematics teachers. In professional learning sessions, teachers analyzed students' discussions of purposefully chosen mathematics problems, using video-recorded lessons from their own classrooms. The aim was to help teachers better support student reasoning and problem solving in mathematics. The model had been tested in other districts. The partnership work involved both modification of this model and research to examine how local leaders adapted the materials. As in other DRP contexts, tool development was also part of the project. The project was funded by a federal funding agency.

### Aspen Alliance

The focal RA was a long-standing partnership between a university research center and a large urban school district. The focus of the current study was a specific project conducted jointly with one additional research partner, another center at the same university.<sup>28</sup> The aim of this project was to identify and study how district teachers and schools were implementing the district's plan for new standards in mathematics and science, and to explore links between instructional practices and student outcomes. The study was also focused on how changes in practice were associated with district strategies for promoting implementation, particularly professional development. Of note and in contrast to the other two RPPs, while this partnership did focus on middle school mathematics, the project's focus was broader in both its grade level focus (K-12)

and subject matter focus (mathematics and science). Funding for the project came from a federal funding agency.

### **Data Collection**

The study team relied on a mixture of observations, product lists, survey data, and interviews to conduct the study. All data were collected during the 2016–2017 and 2017–2018 school years. Data collection for Aspen Alliance began six months later than the other RPPs, due to the length of time required to negotiate access to the site.

### Observations

To help answer RQ 1 (concerning how the RPPs differed with respect to their organization and major activities), the study team conducted observations of meetings among RPP leaders and participants, as well as of meetings involving only district leaders and only external partners. A study team member present as an observer took detailed jottings—that they subsequently turned into field notes—that recorded details of interactions, including parts of dialogue among participants.<sup>29</sup> For each observation, in addition to details of interactions, the observer recorded which participants were present and what documents were included.

Over the course of the study, the study team completed a total of 63 observations of meetings: 26 in Eastern Ridge NIC, 24 in Cypress Design, and 13 in Aspen Alliance. The kinds of meetings observed were different for different RPPs, owing to differences in partnership organization. In Eastern Ridge NIC, for example, four observations were of network meetings, where county office leaders, district and school leaders, coaches, and teachers shared activities they were trying in classrooms and what they were learning from them. No similar type of meeting existed in Cypress Design or Aspen Alliance.

## **RPP Product Lists**

To answer RQ 2, the study team gathered lists of RPP products from the partner leaders. The team asked leaders to provide lists and copies of conference presentations, technical reports, journal articles, curricula, professional development materials, improvement tools, and other resources produced as part of the project and that were available to people outside the partnership. We also requested new grant proposals and awarded grants based on the work, as well as any other products shared with others that came from the RPP.

### Survey

The study team administered the survey in spring of the first study year. There were two versions—one for external partners and another for district leaders who were involved in mathematics decision making in the district. These data sources were gathered to help answer RQ 3.

The *external partner survey* elicited goals and activities of the partnership, as well as items related to judgments about the expertise of district partners, resources within their own partnership to support the work, roles and responsibilities, and perceived capacity to learn from the partnership. It also included a pair of 4-item survey scales that the team piloted regarding trust ( $\alpha = .90$ ) and synchrony ( $\alpha = .76$ )—that is, the degree to which partners felt they were able to coordinate their activities in time to produce relevant research. Finally, this version of the survey included questions about how practice partners were involved in research.

The *district leader survey* elicited questions about external partners' involvement in decision making within the district, their internal capacity to benefit from participating in a partnership, and the level of research use within the organization. The research-use items drew on previously validated measures of instrumental ( $\alpha = .93$ ) and conceptual ( $\alpha = .88$ ) research use. In addition, the survey included the same trust and synchrony items included on the external partner survey, to elicit information about RPP conditions for supporting research use. They had different reliabilities from the external partner survey: for trust, reliability was high ( $\alpha = .92$ ), but for synchrony, it was questionable ( $\alpha = .62$ ).

The survey window for each partnership was roughly one month, and the study team followed up with non-respondents by both email and telephone to secure their participation. The survey response rate differed from partnership to partnership. For Aspen Alliance it was 71%, and for Cypress Design it was 72%. Eastern Ridge NIC had a lower response rate (62%), due in part to the following factors: (1) a large number of participants were not as directly involved in the partnership and therefore had less motivation to participate, and (2) one of the other external partners administered its own survey concurrently, adding to response burden.

A total of 122 district leaders and external partners completed the survey, distributed across partnership and respondent type as shown in Table 1 below.

	Surveys		Inter	rviews
Dartnorchin	District loadors	District loadors External partners	District	External
Partnership	District leaders External partners	External partners	leaders	partners
Eastern Ridge NIC	35	11	25	19
Cypress Design	36	9	27	18
Aspen Alliance	23	8	25	19

Table 1. Survey and Interview Respondents

### Interviews

As with the survey, the study team created different protocols for external partners and district leaders. Interviews helped answer RQ 3 and RQ 4.

The *external partner protocols* focused on the history of the RPP, partners' understandings of mathematics problems in the district, key ideas from research being investigated, key activities of the RPP—including how the external partners were supporting district work—conceptions of partnering, and perceived benefits and challenges of the partnership.

The *district leader protocols* focused on leaders' understandings of mathematics problems in the district, key improvement initiatives in the district related to mathematics, key activities of the RPP and their involvement in them, the expertise they saw each partner bringing to the partnership, research use, conceptions of partnering, and perceived benefits and challenges of the partnership.

The study team conducted a total of 133 interviews over the course of the study, distributed as shown in Table 1 above.

### **Issues of Confidentiality and Anonymity**

In this report, no individual partnerships are named, and all names are pseudonyms. We do not use any identifiable language related to the individuals or the partnerships. Our reporting focuses on broad themes and patterns that emerged.

## Approach to Analysis

The study team conducted separate analyses of observation data, product lists, survey data, and interview data, as described below.

## Analysis of Observation Data (RQ 1)

As a first step in analysis, all field notes were first anonymized, and then entered into QSR International's qualitative data analysis software package NVivo 12. Next, the study team created a topical index to support search and analysis. For the analysis reported here, we identified common activity types and then, using a common memorandum format, generated descriptions for what case study team members identified as key "signature activities" that repeated or were routine. Each memorandum described who the typical participants were, how often they met, what activities were performed, what the responsibilities and roles of participants were, how expertise was shared within meetings, and what the role of research was within the activity. Descriptions in this report are based on these memoranda.

## Analysis of Product Lists (RQ 2)

The study team entered the product lists into a spreadsheet and, for each product, identified the type of product as well as whether it had practice co-authors. To gain a sense of how the focus of research varied across RPPs, we also examined the frequency of terms appearing within titles of products.

## Analysis of Survey Data (RQ 3)

The focus of analysis for this report is on a subset of data pertaining to the RPPs' reports of the influence of external research partners and their activities on district policies, programs, and practices. The partnerships also reported on the presence or absence of supporting conditions for influence, namely the capacity of the external partners, synchrony, trust, and the presence of a culture of evidence.

After data cleaning, the study team developed descriptive statistics (mean, standard deviation); these are reported here. The team did not undertake statistical comparisons when comparing partnerships, due to differences in roles and respondents. However, looking across partnerships, we analyzed the correlations between conditions of research use and reported influence on district policies, programs, and practices.

## Analysis of Interview Data (RQ 3 and 4)

On average, each interview lasted 45 minutes. All were were audio-recorded and then transcribed, anonymized, and uploaded to NVivo 12. The team tagged each transcript with descriptors for the data collection time period, participant type (district leader or researcher), and RPP, so as to be able to track individuals and partnerships.

The study team proceeded in an iterative fashion to analyze the interview data. First, the team engaged in low-inference coding. The goal of this initial stage of coding was to index interviews by key constructs, like "challenges." Lead researchers created a coding guide with major constructs,

definitions, relevant interview questions, examples, and non-examples for each code. The team revised this coding guide as members coded transcripts, first together and then independently once we reached a shared understanding of codes. Four team members engaged in this initial coding. Lead team members periodically checked coding to ensure integrity to the coding guide, and the whole team met regularly to discuss any issues that arose.

In order to address RQ 4, the study team asked research team members in each RPP to identify the key ideas they sought to convey during the 2017–2018 study year.<sup>30</sup> We cross-referenced this list with a review of key partner documents. We selected a subset of the most salient ideas and developed keywords or phrases for each to identify when these ideas came up. When possible, we shared these key ideas and keywords with the research team leaders as a member check, and the team revised them accordingly.

The team then analyzed interview transcripts for the presence of these key ideas and keywords in interviews with more and less active district leaders. Mindful that it is possible for educators to incorporate ideas in ways that might differ from the original intent,<sup>31</sup> we analyzed the degree to which the interview excerpts with the keywords were congruent with the research partners' original intentions.

## Goals, Composition, and Approaches to Research

In this section, we compare and contrast the three RPPs with respect to the organization of their partnerships. We use dimensions of variation among RPPs identified by Farrell and colleagues<sup>32</sup> to organize the analysis, which is based on observations of RPPs, survey data, and interviews with leaders. Specifically, we focus on the RPPs' goals, composition, and approaches to research.

#### **Key findings**

- All three RPPs shared a common long-term goal—to improve student outcomes in mathematics—although each had different short-term aims and strategies for advancing that goal. Eastern Ridge NIC supported testing new mathematics strategies at school sites. Cypress Design focused on supporting district leaders and school-based teacher leaders to provide professional development at their school sites. Aspen Alliance aimed to provide feedback to its partner on their recent implementation strategies.
- In terms of composition, Eastern Ridge NIC had the widest range of roles and organizations represented, and the partnership included eight districts. Cypress Design involved research partners, district leaders, and teacher leaders in one district. Aspen Alliance focused their work with district leaders, also in a single district.
- All three partnerships engaged in research and inquiry activities that are typical of RAs. Eastern Ridge NIC and Cypress Design engaged in activities typical of DPRs, including designing, testing, and adapting improvement strategies, as well as in typical NIC activities, including conducting rapid cycles of change and developing practical

#### Goals

At a high level, the three RPPs shared a common aim in the long-term: improving student outcomes in mathematics. However, each RPP was organized around different short-term aims (see Table 2 below).

		Partnership	
Goal	Eastern Ridge NIC (n = 5)	Cypress Design (n = 9)	Aspen Alliance (n = 5)
Develop a deep understanding of the problem the partnership set out to investigate	100%	33%	80%
Identify a specific strategy for improvement and develop approaches for evaluating the strategy	60%	78%	20%
Improve organizational policies or processes that directly impact student outcomes	80%	11%	40%
Improve student outcomes	20%	11%	40%
Design and carry out research on policies and outcomes intended to address the focal problem	20%	56%	80%
Build a data infrastructure for the partnership	80%	44%	40%
Develop research evidence that meets standards for publication in a peer-reviewed journal	0%	56%	80%
Develop research findings that apply to other educational organizations	0%	33%	80%
Develop the capacity of the organization to use research	60%	11%	40%
Develop the capacity of researchers to work in partnership with educational leaders	20%	67%	60%
Build a foundation for future work together	60%	56%	100%

Table 2. Percentage of External Research Partners Saying Goal Was "Immediate" or "Short Term"

### Eastern Ridge NIC

For Eastern Ridge NIC, the concrete "aim statement" was focused on achieving a specific and measurable improvement in student test scores. The strategies for achieving the RPP's goals were to change classroom culture and mathematical mindsets of students, support more sensemaking and productive struggle within mathematics instruction, align supports for instructional improvement at the school, district, and county level, and promote collective learning within Eastern Ridge NIC. As in other NICs, this RPP sought to use iterative, small tests of change—trying out new strategies and measuring their effects—to make improvements to the quality of instruction.

In the survey of Eastern Ridge NIC's external partners, there was the greatest consensus around the following short-term goals: developing an understanding of the problem (n = 5 of 5, 100%), a focus on improving policies and processes that can impact student outcomes (n = 4 of 5, 80%), and building a data infrastructure for the partnership (n = 4 of 5, 80%). These are all essential for building a strong foundation for an NIC at its initiation.<sup>33</sup>

### **Cypress Design**

For Cypress Design, the targeted student learning goals emphasize students' engagement in mathematical practices. The focal project of Cypress Design was a proof-of-concept for the scaling capacity of its teacher professional development model to prepare students to engage in such practices. These efforts would then, if successful, improve teacher instruction and students' abilities to construct viable mathematical arguments. The approach in this case was to adapt a research-based model of a professional development cycle focused on analysis of a cognitively demanding mathematics task, followed by video-based analysis of teachers implementing the task. In past studies, this model had been led by external researchers, and it had shown positive effects on teacher knowledge and instructional practice.

In their survey reports, Cypress Design's external research partners had the greatest agreement around the short-term goals of developing a specific strategy for improvement and approaches for evaluating the strategy (n = 7 of 9, 78%) along with developing the internal capacity of the research team to carry out work in a partnership fashion (n = 6 of 9, 67%). The focus on identifying strategies for improvement is consistent with the interventionist nature of design-based research.<sup>34</sup> In addition, a focus on internal capacity building is consistent with observations among design-based researchers that there is a strong need to develop capabilities for long-term partnerships with districts.<sup>35</sup>

## Aspen Alliance

Finally, Aspen Alliance's project focused on studying the district's plan for implementing the Common Core State Standards in Mathematics and the Next Generation Science Standards. The goal of the research was to understand the relationships among centralized implementation plans, professional development participation, malleable factors at the school level, instructional quality, and student outcomes. In the long run, the partnership was interested in supporting improvement on student achievement in mathematics and science, as measured on standardized tests, grades, and student self-reports.

The short-term goals identified by Aspen Alliance researchers were focused on building a foundation for future work together (n = 5 of 5, 100%). While the broader RPP had an extensive history, this specific project was in its early days, and it involved new district leaders. This goal was followed by a focus on developing a greater empirical understanding of the focal problem (n = 4 of 5, 80%), designing and carrying out research on policies and outcomes intended to address the focal problem (n = 4 of 5, 80%), and developing research evidence that meets the standard for publication (n = 4 of 5, 80%) or could apply to other educational settings (n = 4 of 5, 80%). While RAs typically are mainly focused on developing findings useful to their own partner district, and not necessarily beyond it, it may be that this RA's past success and influence on other districts' work made this goal more of a priority.

One notable cross-case pattern is that none of the research partners said that improving student outcomes was the most important short-term priority. A closer look across partnerships, however, reveals that all but one researcher (n = 18 of 19, 95%) said improving student outcomes was a goal the RPP hoped to achieve either 1-2 years from now or, for 80% of respondents, over the long term. In other words, they believed it was a goal that would require a longer time horizon to accomplish.

### Composition

Partnership composition varied across the three RPPs. Who was involved in each partnership was aligned with RPP type, although it reflected the specific goals of the partnership as well as the location and size of the district (or districts) involved.

### Eastern Ridge NIC

By far, Eastern Ridge NIC had the widest range of roles and organizations represented among active RPP participants. The active participants included teachers, coaches, principals, district leaders, and county office of education leaders, who served as the "hub" for the network and who were responsible for organizing all of the meetings. There were two different external research partners, each of whom played a distinctive role. One was an organization that played what it called an "analytic support" role within the RPP, assisting the county office leaders with learning how to implement the tools of improvement science, from Plan-Do-Study-Act cycles (see p. 22) to practical measurement strategies<sup>36</sup> for assessing change in teaching practice. A second research partner from a university in the region brought substantive expertise in mathematics education, along with a set of resources to be adapted for the NIC context.

### **Cypress Design**

Cypress Design was similarly a multitiered partnership,<sup>37</sup> meaning people at different levels of the district were represented in core activities—from district mathematics curriculum office leaders to building-level instructional support staff (e.g., coaches). In addition, the partnership leadership team comprised a research team from a local university—which brought expertise in mathematics education, teacher learning, and design-based research methods—and an organization that served as a partnership broker.

### Aspen Alliance

Aspen Alliance was made up of a small team of curriculum leaders at the district office and representatives from two research organizations, both housed at the same university. One of the organizations was a long-standing RA partner to the district; the other specialized in the study of implementation of STEM curricula and programs. An additional organization, not formally part of the partnership for the project, was integral to designing and implementing the professional development activities offered to teachers as part of the district's improvement strategy.

## **Approaches to Research**

From the original typology we identified different kinds of research activities in which RPPs engage. We were interested in the degree to which our case RPPs engaged only in activities typical of their partnership type, or if we might see evidence of hybridization, as reported elsewhere.<sup>38</sup>

Table 3 below summarizes by partnership the kinds of research activities undertaken by each RPP, as reported by the researchers in that partnership. We classified a partnership as engaging in this activity if a researcher reported so in the survey.

	F	Partnershi	C
	Eastern	Cypres	Aspen
	Ridge	S	Allianc
	NIC	Design	е
Activity	(n = 5)	(n = 9)	(n = 5)
RA-like activities			
Build a data archive or database that combines multiple datasets	~	~	$\checkmark$
Analyze the implementation of a policy or program in the organization	~	~	~
Analyze the outcomes of a policy or program in the organization	~	~	$\checkmark$
Examine associations between malleable factors (e.g., program implementation) and outcomes	~	~	~
Identify gaps in student outcomes	$\checkmark$	$\checkmark$	~
Interpret data together	$\checkmark$	$\checkmark$	~
Communicate results of data analysis to others in the organization		$\checkmark$	$\checkmark$
DRP-like activities			
Develop a set of conjectures about features of programs needed to address a problem for the organization	~	~	~
Jointly design a program or intervention that addresses a problem in the organization	~	~	
Try out a program or intervention that the partnership designed	~	~	
Adapt or refine a program the partnership designed, based on testing it in the organization	~	~	
NIC-like activities			
Use tools from improvement science (e.g., root cause analysis) to represent understanding of a problem in the organization	~		
Conduct rapid tests of change (e.g., a Plan-Do-Study- Act cycle) to address a problem in the organization	$\checkmark$	$\checkmark$	
Develop "practical measures" to test whether a change is an improvement	~	~	
Create a network of people interested in testing solutions to a problem in the organization	$\checkmark$	~	

Table 3. Different Forms of Research Activities Pursued by RPPs, As Named by Research Partners

We found that all three partnerships engaged in activities that are typical of RAs, including building a data archive, analyzing implementation and outcomes results, and looking at data together. Further, two of the three partnerships—Eastern Ridge NIC and Cypress Design—engaged in activities typical of DRPs, including designing, testing, and adapting improvement strategies. Both of these RPPs also reported engaging in typical NIC activities, including conducting rapid cycles of change and developing practical measures.

Overall, Aspen Alliance was the most "true to type" of the three partnerships. The one exception for this RA was the DRP strategy related to developing conjectures about how district strategies could result in improvements in student outcomes. Not only was such a model included in the project proposal, but it is fairly common for RAs' work to be guided by a theory of action.

The boundaries were more blurred with Cypress Design and Eastern Ridge NIC. The DRP and NIC approaches share a commitment to co-design and testing of innovation that distinguishes them from RAs. It has also been said they belong to a common "family" of approaches to educational improvement.<sup>39</sup>

### **Signature Activities of RPPs**

The survey results above help us understand the range of research approaches taken in these RPPs, but we are left with questions about how these activities fit together to advance the RPPs' specific goals. Next, we offer in-depth descriptions of how each RPP organized its research activities to advance its aim. For each, we highlight a signature activity that we found essential to that RPP's work.

### Eastern Ridge NIC

In Eastern Ridge NIC, the primary approach to inquiry was to engage in systematic inquiry into change strategies in mathematics using methods of improvement science, as adapted from medicine and other fields to an educational context.<sup>40</sup> These methods include the use of tools, such as aim statements, to set specific, measurable targets for improvement; use of "driver diagrams" to represent a working theory of improvement; development of a system of practical measures for studying short-term improvements to practice; and use of a structured process for testing changes called Plan-Do-Study-Act cycles.<sup>41</sup> The inset below describes how, during Eastern Ridge NIC meetings, the Plan-Do-Study-Act Cycles were developed.

#### Eastern Ridge NIC Signature Activity: Network Meetings

A key idea behind an NIC is that network members should have opportunities to learn from each other by sharing what they are learning from testing interventions in the classroom.<sup>42</sup> Teams use a common improvement methodology to guide their local learning, in this case the Model for Improvement outlined by Bryk and colleagues. In Eastern Ridge NIC, network meetings provided opportunities for network members to share projects, learn about research based practices, and plan the next action period. One of the tools for structuring learning is an improvement cycle called Plan-Do-Study-Act (PDSA): Look together at data, get training in improvement methods, reflect on the previous action period, and plan for the next action period, which includes doing the next PDSA. In the NIC, different districts may be conducting multiple PDSA cycles simultaneously, to learn quickly strategies that show promise. These meetings took place once a quarter and, along with twice-yearly visits to other districts, were one of the only opportunities for cross-district collaboration and networking. They involved teams of teachers and administrators from all eight districts in the network, as well as county office of education leaders. The county office leaders worked together to plan, coordinate, and facilitate network meetings, though there have been routine opportunities for district-level teams to organize their own small-group discussions and choices about what to share with the larger network.

Each meeting started with an ice breaker intended to promote a culture of trust and social connections between network members. This activity was followed by an opportunity for participants to engage in a mathematics problem together (i.e., solve it as if they were students) to build their comfort and competency with mathematics. There was built-in time for sharing learning from past cycles, where network members could learn about a new change idea to try from colleagues in other districts. There was always time, too, for analyzing data together. Network members worked in teams to look at cross-district data from common assessments that teachers give to their students. Members also shared information and learning from previous PDSA cycles, including the strategies they were trying, what they had discovered, what worked and did not work, and what they were going to do differently next time. Finally, there was time to plan the improvement work for the next cycle, where district teams decided on a change to test in their own context. Informing this planning were templates for a series of PDSA cycles and research-based ideas from the mathematics researcher, as well as ideas that district teams may have heard from other teams that inspired them.

In network meetings, research was present as a method for systematically investigating interventions to improve practice, but practitioners' voices were in a lead role. Teachers' expertise, in particular, was highly valued, particularly in the planning of the PDSAs, because they were able to decide what change ideas they wanted to test in the classrooms. Consistent with the purpose of a NIC, the goal was to produce reliable practice-based evidence by engaging in PDSA cycles and collective sensemaking across the network.

In order to make progress on the aim of improving fifth-grade mathematics proficiency, Eastern Ridge NIC's working theory of improvement emphasized the need to change classroom culture and mathematical mindsets of students, support more sensemaking and productive struggle within mathematics instruction, align supports for instructional improvement at the school, district, and county level, and promote collective learning within Eastern Ridge NIC. To measure the success of these strategies, this RPP relied on a mixture of longer-term measures (e.g., proficiency on state tests) and short-term, practical measures, including a student exit slip and a place for teachers to log implementation of practices. Exit-slip questions were typical of practical measures that are easy to implement and close to outcomes that NICs seek to improve. Examples

include, "Today I learned how my ideas connect to other ideas" and "Today I learned about how other students think about math," which are both keyed to the model of mathematical sensemaking promoted within Eastern Ridge NIC.

In addition, the external researcher for the project conducted a quasi-experimental study that compared student outcomes for teachers who received professional development with student outcomes for teachers who did not. This type of study is not common within NICs, though there are some examples.<sup>43</sup>

### **Cypress Design**

In Cypress Design, the primary approach to inquiry was design-based implementation research (DBIR).<sup>44</sup> DBIR adheres to four main principles: (1) Teams form around a focus on shared goals that address persistent problems of educational inequity identified through negotiation among multiple stakeholders' perspectives and values; (2) to improve practice, teams commit to iterative, collaborative design; (3) to promote quality in the research and development process, teams develop theory, knowledge, and practical tools related to both learning and implementation through systematic inquiry; and (4) DBIR is concerned with developing capacity for sustaining change in systems.<sup>45</sup>

The Cypress Design focal project reflects these principles in terms of how inquiry was organized. The teams developed shared goals for improvement through a collaborative proposal development process. Though they did not co-design the professional development from scratch, they co-adapted it, integrating key elements in a principled way, with district curricular resources and infrastructures for instructional support. The research team created a range of practical tools for implementing professional development, such as protocols for facilitators to use to rehearse professional development activities. They also developed research protocols for documenting professional development and studying teachers' implementation of tasks in classrooms, adapting research protocols used in the research team's previous studies. And, the team sought to develop the capacity of district instructional support leaders to provide the professional development for teacher leaders on their own, over time. The inset below describes a signature activity within Cypress Design that shows what typical co-adaptation meetings with education leaders looked like.

### Cypress Design Signature Activity: Adapting the Professional Development Model

In quarterly meetings, district leaders and researchers from the partner university engaged in the work of adapting the researcher-developed professional development model, given the partner district's priorities and constraints. They were scheduled to fit within the time frame for professional development implementation, as outlined in the grant. Agendas for the meetings were co-constructed by district leaders and researchers ahead of the meeting, and these agendas then structured their time together. Some meetings included just the core leaders of the RPP, but others included a wider planning team that encompassed research assistants and mathematics coaches in the district. When more people were present, time was often dedicated to reviewing norms for participation, a common practice within the district. One of those norms included attention to valuing many perspectives and voices in the room. Again, when more people were present, there was also typically time for looking at data together from past workshops and for making sense of patterns of the data. There was small-group work and discussions where all people were expected to share their perspectives. One of the university-based researchers typically facilitated the meetings, which involved overseeing meeting logistics, opening the meetings, presenting the agenda, and keeping the group on track in following the agenda. Facilitation

was active and often involved calling on particular individuals to share their perspectives; this ensured that relevant expertise was brought to bear in discussion and that all voices were heard.

### Aspen Alliance

Aspen Alliance's project focused on malleable factors associated with changes in student outcomes. Those factors focused on school- and district-level conditions as well as teacher professional development. In addition to modeling student outcomes, the research team modeled implementation of standards-aligned resources and practices, drawing on interviews with teachers and school leaders as well as a set of measures they developed to complement others taken from their regular district surveys of students and teachers. Important features of this RPP were its multiyear data archive that could be drawn upon for analysis and its annual surveys that could be adjusted to accommodate specific study questions.

The creation and use of data archives are common among RAs. Such archives typically allow for linkage of administrative datasets with data collected by researchers for specific studies. Aspen Alliance projects have sometimes also used mixed-methods approaches; most often, they have emphasized quantitative modeling of outcomes, using qualitative research to help interpret results of those models.

#### Aspen Alliance Signature Activity: Feedback Sessions

Aspen Alliance feedback sessions were quarterly meetings between the Aspen research team and its district contacts. In these sessions, the research team shared updates on progress in data collection and analysis and asked for feedback from their district partners. These were scheduled for times when the research team anticipated needing input from the district or wanted to provide updates. The research team sometimes requested feedback on proposed instruments, the value of analyses performed, or upcoming data collection plans. They may also have had specific questions for the district leaders or specific requests—for example, help with identifying sites for data collection. Typically in attendance were the principal investigators and at least one district representative, the head of curriculum for mathematics and science. The research team was responsible for preparing the agenda, and usually came with a slide presentation to share with the district leaders. In this sense, researchers played a lead role, and district expertise was elicited primarily to interpret and make sense of findings and assist with future data collection. It was an opportunity for both researchers and leaders to learn: Leaders learned about key emerging findings, while researchers deepened their knowledge of developments in the district policy context that could inform their interpretation of findings.

## **Research Products of RPPs**

A key aim of RPPs is to contribute to knowledge- and theory-building beyond the partnership itself.<sup>46</sup> In addition to peer-reviewed journal articles, RPPs produce technical reports, give conference presentations to academic, professional, and hybrid audiences, and develop educational resources that can be shared with others. In RPPs, practice partners may act as authors, co-authors, and co-presenters. A comparative analysis of research products, then, needs to consider the breadth of products, audiences, focus, and authorship.

#### Key findings

- The three RPPs produced multiple, varied research products between 2017 and 2020. Academic conference presentations were the most prevalent type for Cypress Design and Aspen Alliance, while Eastern Ridge NIC most frequently produced research-based tools that reflected improvement strategies.
- The titles of the research products all reflected the goals of the respective partnership.
- Eastern Ridge NIC and Cypress Design each had several products co-authored by both researchers and practitioners, while all of Aspen Alliance's products were written by researchers alone.

#### **Breadth and Audiences of Research Products**

The most common venue where RPPs shared their work was academic conferences, followed by the "other product" category and peer-reviewed journal articles. All shared their research at one or more conferences where practitioners were present (see Table 4 below).

	Partnership		
Outlet	Eastern Ridge NIC	Cypress Design	Aspen Alliance
Peer-reviewed journal articles	1	2	1
Conference presentations			
Academic	3	21	5
Practitioner	1	1	0
Hybrid (academic/practice)	1	1	1
Other products	10	1	4
Total	16	26	11

#### **Table 4.** Research Product Outlets, 2017–2020

A closer look, however, reveals some differences among the RPPs. Overall, Cypress Design shared more products outside the RPP than the other two partnerships (n = 26). Cypress Design had the highest number of academic conference presentations (n = 21), made principally to subgroups of researchers focused on mathematics learning. Eastern Ridge NIC produced 16 different products,

the largest number of which were classified as "other," because they were intervention packages shared externally. Finally, Aspen Alliance principally focused on academic conference papers (n = 5) and other kinds of products, largely analytic reports (n = 4).

Differences among partnerships in types and numbers of products could reflect different emphases within them on communicating with different audiences. NICs, for example, prioritize the creation of bundles of resources called "improvement packages" that are developed, tested, and refined using evidence collected by teachers implementing them.<sup>47</sup> Many DRPs participate in the academic community of learning scientists; they also write for practice audiences, but papers can take some time to develop as researchers engage in retrospective analysis.<sup>48</sup> And RAs typically produce technical reports that are made public.

## **Focus of Research Products**

Next, we analyzed the content of the research products generated by the RPPs. An examination of the most commonly appearing words in the titles shows some differences among the partnerships (Table 5). While mathematics appeared as a term in all three partnerships, it was in the top seven words that appeared only for Eastern Ridge NIC and Aspen Alliance. For Cypress Design, terms related to qualities of mathematics instruction, such as "discussion," were common. Also, it is possible that the term *mathematics* was not at the top of the list because many presentations were at mathematics education conferences, and thus presumed a mathematics focus. In addition, Cypress Design had a focus on professional development and attributes of professional development being designed and studied in the partnership (e.g., video-based).

Eastern Ridge NIC	Cypress Design	Aspen Alliance
Network/ed	Video-based	Standards
Learning	Teacher/s	Mathematics
Mathematics	Research	Science
Improvement	Professional	Common Core
Mindset	Development	Instruction
Social	Partnership	Achievement
Analysis	Discussions	Implementation
		1

**Table 5.** Commonly Appearing Terms in RPP Research Products

The influence of each partnership's design can be seen in the focus of its research products. Eastern Ridge NIC's research publications focus specifically on the network and sharing within it; this is tied to the basic assumption that an NIC thrives through knowledge sharing among nodes in the network. Interestingly, the focus on the network itself appears to be more prominent than the focus on mathematics. In DRPs, a focus on subject-matter learning is key. Specific terms that refer to desired characteristics of instruction—like "authority," which refers to giving students intellectual authority in developing ideas in the classroom—are common in titles, which reflects the connection with district priorities, since "agency," "authority," and "identity" are keywords in district mathematics guidance documents. Aspen Alliance's products similarly focus on mathematics, but those specific instructional terms do not appear. Here, standards, achievement, and implementation are key terms. This is not surprising, given Aspen Alliance's focus on studying implementation and links between implementation and student outcomes.

### Authorship

Finally, we analyzed authorship to determine if each research product was developed by researchers alone, practitioners alone, or a mixed authorship team with both researchers and practitioners.

Two of the three partnerships included practitioners as co-authors on their products. Eastern Ridge NIC had two products with practitioner co-authors; both were conference presentations aimed at mixed audiences of practitioners and researchers. As everyone within an NIC is seen as an investigator, it is not surprising that the percentage of co-authored products (25%) is high relative to the other two RPPs (12% for Cypress, 0% for Aspen). Cypress Design had three products with practitioner co-authors, one at a research conference, another at a practitioner conference, and a third that was a multimedia product describing the project's activities. Finally, for Aspen Alliance, the absence of co-authors from the practice organization is to be expected. In an RA, researchers and practitioners often have distinct roles; it is researchers who conduct the research and present results, and practitioners who take responsibility for selecting, adapting, or designing solutions to focal problems.

## Influence of RPPs on Partner Districts' Policies, Practices, Routines, and Decision Making

Some expect that RPPs are well positioned to support organizational learning in partnering educational agencies. One dimension of organizational learning is the degree to which a research partner influences the participating educational agency's policies, practices, and routines. In this section, we answer the question of whether and how the three RPPs influenced these three aspects of district functioning. We analyze, too, when and for what types of decisions external research partners were consulted by district partners.

#### **Key findings**

- Educational leaders active in all three RPPs reported that their partnerships influenced the design of professional development. The majority of leaders in Eastern Ridge NIC reported that the RPP had provided a new framework for thinking and helped support the integration of new practices modeled in the partnership. The majority of leaders in Cypress Design reported that the RPP had supported the design and integration of new practices into the district. And about a third of surveyed leaders in Aspen Alliance reported integrating new practices from the RPP into the district.
- Educational leaders reported that they consulted their research partners in key decisions. Eastern Ridge NIC partners were often consulted in decisions related to professional development design, scaling up a program, and resource allocation. Less frequently, Cypress Design district leaders who were involved in redesigning a program or designing professional development consulted their partners, while in Aspen Alliance, the district leaders in involved in resource allocation decisions consulted their partners.
- Two conditions—synchrony and trust—predicted RPP influence on policy practices and routines.

### Influences on Policies, Practices, and Routines

Many partnerships seek to impact local policies and practice. Research from a partnership can inform a district's search for better organizational policies, processes, and structures, as well as productive strategies for improving leadership and teaching practices.<sup>49</sup> Ultimately, implementation of these changes is intended to result in improved student outcomes.

Our survey asked district leaders what kinds of district-level policies and practices external research partners had contributed to (Table 6). Across all three partnerships, district leaders active in the RPP reported that external partners most frequently influenced professional development (n = 16 of 21, 76% for Eastern Ridge NIC; n = 8 of 10, 80% for Cypress Design; n = 9 of 14, 64% for Aspen Alliance). For Eastern Ridge NIC, leaders reported that the RPP had provided a new framework for thinking (n = 16 of 21, 76%) and helped support the integration of new practices modeled in the partnership (n = 15 of 21, 71%). Seven of the 10 active leaders involved in Cypress Design (70%) reported that the RPP had supported the design and integration of new practices into the district.

		Partnership	
Type of influence	Eastern Ridge NIC (n = 21)	Cypress Design (n = 10)	Aspen Alliance (n = 14)
A new or revised policy in the district	10%	20%	21%
A decision to adopt a new program or intervention in the district	19%	0%	0%
The design of a new practice or program to address the goals of the partnership	52%	70%	7%
The design of professional development related to the goals of the partnership	76%	80%	64%
A new framework or set of ideas to help think about the goals and how to address the problem(s)	76%	30%	21%
The integration of new practices in my district that were developed or modeled in the partnership	71%	70%	29%

**Table 6.** Ways Educational Leaders Said External Partners Helped Shaped District Policy and

 Practice

*Note*: For this table, sample includes only leaders who said they were active in the RPP.

### **Research Partner Consultation in District Decisions**

Direct involvement of research partners in decision making is another possible mechanism of influence on district policies and practices. As Table 7 shows, educational leaders did indeed consult their RPP external partners in making a range of decisions related to mathematics. More than half of the district leaders involved in such decisions reported that the external partners of Eastern Ridge NIC were consulted on professional development design, scaling up a program, and resource allocation. In Cypress Design, about one quarter of the district leaders involved in redesigning a program or designing professional development consulted their partners. And in Aspen Alliance, about one fifth of the district leaders involved in resource allocation decisions consulted their external partners.

		Partnership	
	Eastern	Cypress	Aspen
Type of consultation	Ridge NIC	Design	Alliance
Conducted a major adoption of curriculum	21%	7%	0%
materials	(n = 14*)	(n = 14)	(n = 14)
Considered purchasing a particular intervention or program targeted at a specific	25%	0%	0%
student population	(n = 12)	(n = 11)	(n = 14)
Considered scaling up a pilot program	57%	14%	14%
Considered scaling up a prior program	(n = 14)	(n = 14)	(n = 14)
Podocignod a program	23%	25%	0%
Redesigned a program	(n = 13)	(n = 12)	(n = 14)
Designed professional development	62%	24%	14%
Designed professional development	(n = 21)	(n = 29)	(n = 14)
Considered eliminating a program or policy	25%	0%	14%
considered emmating a program of policy	(n = 12)	(n = 11)	(n = 14)
Considered directing new or additional	57%	11%	21%
resources (funds and/or people) to a particular program	(n = 14)	(n = 18)	(n = 14)

**Table 7.** Ways External Partners Were Consulted in District Decisions

*Note*: Respondents only answered the questions pertaining to decisions they were involved in. As such, the sample size varies by item.

The overall larger influence of external partners on professional development practice and decisions is likely related to the focus of the projects we studied, since all involved implementation of some form of mathematics-related professional development. At the same time, this influence is notable: designing professional development is one of the most common activities in which school and district leaders make decisions. It suggests that RPPs of different types could be mechanisms for facilitating research use in a common activity within school districts.

We also suspect that these findings reflect the different orientations RPPs have regarding roles and the degree to which research partners should be involved in educational decisions. In this regard, the RA model has a more traditional stance than the DRP and NIC models. That is, in an RA model, external partners are involved in conducting research and producing findings, but it rests on the educational leaders to determine the implications of those findings.

#### Conditions Associated with RPP Influence on Districts' Policies, Practices, and Routines

District leaders in all three RPPs used research for instrumental and conceptual purposes at levels comparable to those in a nationally representative sample of leaders.<sup>50</sup> Specifically, they used research frequently to inform decisions (instrumental use) and influence their thinking on issues (conceptual use). The levels of research use were highest among district leaders within Aspen Alliance.

**Instrumental use of research.** Table 8 below shows how frequently, on average, leaders in each partner district used research for different instrumental reasons. The sample size varies by survey item, since the responsibility for each specific decision was not shared by all respondents in the survey.

	Partnership		
	Eastern		
	Ridge NIC	Cypress	Aspen
	$(12 \le n \le $	Design	Alliance
Use of research	29)	$(11 \le n \le 30)$	$(6 \le n \le 22)$
Conducted a major adoption of	M = 1.86	M = 2.21	M = 2.36
curriculum materials	SD = .95	SD = .80	SD = .81
Considered purchasing a particular	M = 2.00	M = 1 55	M = 2.83
intervention or program targeted at a	SD = 85	SD = 93	SD = 41
specific student population		000	00 .11
Considered scaling up a pilot program	M = 1.71	M = 1.79	M = 2.14
Consider ed scaling up a pilot pi ograni	SD = .91	SD = .89	SD = .95
	M = 1.77	M = 2.00	M = 2.40
Redesigned a program	SD = .93	SD = .74	SD = .84
	M = 2.05	M = 2.03	M = 2.50
Designed professional development	SD = .86	SD = .73	SD = .51
Considered eliminating a program or	M = 1.75	M = 2.00	M = 2.63
policy	SD = .97	SD = .77	SD = .74
Considered directing new or additional	M - 2 20	M – 2 11	M - 2.25
resources (funds and/or people) to a	1 = 2.27	v  = 2.11	IVI - 2.23 SD - 97
particular program	3001	3000	JD07

**Table 8.** Instrumental Research Use Among District Leaders

*Note: Scale:* 0-3. Respondents only answered the questions pertaining to decisions they were involved in. As such, the sample size varies by item.

**Conceptual use of research.** Conceptual research use was measured with items related to how often research expanded leaders' understanding of an issue, provided a common language or framework for thinking about an issue, or changed the way leaders looked at an issue. It was highest among district leaders in Aspen Alliance (not shown in table). There, the average rating for items on a scale from 0 to 3 was 1.91 (SD = .51, n = 22). By contrast, the average level of conceptual use in Eastern Ridge NIC was 1.53 (SD = .51, n = 28), and in Cypress Design it was 1.56 (SD = .38, n = 30).

**Trust and synchrony.** All three RPPs exhibited high levels of trust, as reported by district leaders. In addition, all reported engaging in high levels of trust-building strategies. These include respecting one another's time and making sure that partners left meetings with a clear sense of what each partner was doing next. Where RPPs varied—and earned somewhat lower marks from district leaders overall—was in the degree to which they achieved synchrony between research and practice timelines. Eastern Ridge NIC and Cypress Design district leaders did, however, report higher levels of synchrony than Aspen Alliance. Example items in this scale included "The researchers and practitioners have different timelines for getting things done" and "The researchers' and practitioners' schedules are hard to coordinate."

		Partnership	
			Aspen
	Eastern Ridge NIC	Cypress Design	Alliance
Condition	(n = 7)	(n = 8)	(n = 7)
Trust	M = 9.57	M = 10.00	M = 9.41
(Total possible score: 12)	SD = 2.30	SD = 1.92	SD = 2.01
Trust-building strategies (Total possible score: 18)	M = 12.44 SD = .79	M = 12.75 SD = 1.75	M = 11.43 SD = 1.62
Synchrony (Total possible score: 12)	M = 7.33 SD = 1.86	M = 7.63 SD = .91	M = 5.29 SD = .95

Table 9. Presence of Conditions That Support Partnering

Note: Scores were determined by adding ratings of individual items for each scale; each item was scored 0-3, with 3 indicating higher levels of trust, trust-building activities, and synchrony.

Table 10 presents a set of correlational analyses that explore the relationships that we conjectured would be related to mutual learning within RPPs. We do not seek to identify causal relationships but rather to highlight factors that future research might explore.

	Influence on policy and	Consultation in
Condition	practice (r)	decisions (r)
Leader instrumental research use	04	09
Leader conceptual research use	-0.08	-0.03
Synchrony	.44*	.22
Trust	.46~	.35~
Trust-building strategies	.47*	.13

Table 10. Correlations of Conditions of RPPs with RPP Influence on Policies and Decisions

~p < .10. \*p < .05.

Two conditions, synchrony and trust, predicted RPP influence on policy and practice or research partners' involvement in district decision making. Synchrony—the degree to which researchers and practitioners were able to "sync up" their work to one another's needs)—was significantly associated with influence on policy and practice.

Our interviews with RPP leaders point to the complexity associated with achieving synchrony. A researcher from Cypress Design described how he has had to negotiate tensions between providing timely information in response to district needs and providing validated and reliable information. Though the team included students and faculty who were experienced in partnership work, this particular researcher was new to it, and the experience raised a number of questions for him about communication:

There's nothing within this project that prevents you from communicating research findings. It's more just the research endeavor of collect data, analyze data, write a paper, send it out for review, wait for—by the time that information gets back to a district, if you follow only those formal channels, there's such a lag. There are informal conversations, like, "We're learning this from analyzing our data. And we have not finished the analysis by

any means, so we're seeing some interesting things. Here's what we've been seeing." Anything we can do to just get that information out to the district sooner and without that lag time, is terrific. We do a pretty good job of that informally, but then, I'm new to this, too, because I wonder: Is it right to share some of those findings when they're not yet formal and when they aren't yet maybe fully validated and reliable? What's the right way? Because that's high-stakes, to share what we're finding in research. What if we share something that isn't valid or, and reliable yet, and then the district acts on it? Then we go on later to find out, well, that actually really wasn't the case? There's a tension there. You want to get that information out, but there's a risk in getting it out prematurely.

The use of trust-building activities within the partnership—such as making an effort to be clear in communication and making sure that partners were able to leave meetings with a clear understanding of what each partner was going to do next—was associated with RPP influence on policy and practice. A district leader from Cypress Design described how trust within the RPP developed when both the district and research partner were able to offer their own perspectives and opinions and independently take up responsibilities related to partnership work:

Our trust and our ways of working together really mirrored what we want the teacher leaders to do with their department. The more we built trust, and trusted each other, and gave each other voice and responsibilities, and said, "Okay, it's yours. I trust you. Whenever you're ready with it, show it to me." We ourselves experienced that whole cycle....All those little things build trust, and then that's when they can really do the work.

A sense of trust in the partners was also related to influence and consultation in decision making, but the correlation was not statistically significant. The interviews do, however, provide evidence to support the relationship between trust and consultation. For example, a district leader in Aspen Alliance noted that she perceived the trust between the district and the RPP as one of the most beneficial parts of the partnership, and necessary for the collaboration: "It requires a lot of—I mean I think, like all of this, this work. When you're really, really collaborating so much, it takes a lot of trust. A lot of assuming we're all in this together."

## Spread of Research-Based Ideas from RPPs to District Leaders

Educational leaders' engagement with partners can influence the collective knowledge of the district central office, which is another dimension of organizational learning.<sup>51</sup> Below, we examine how diffused particular research-based ideas from RPP partners were within these organizations.

#### **Key findings**

- In all three partnerships, we saw evidence of the key research-based ideas from the RPP being taken up in district leaders' interviews.
- In Eastern Ridge NIC, the most common idea about mathematics—mentioned by 50% or more of the interviewees—was about growth mindset; the most commonly cited ideas from improvement science were about NICs, disciplined inquiry, and broad ideas about improvement science.
- In Cypress Design, ideas named by more than half of interviewed leaders included those related to the professional development model, including the need for learning in professional communities, the role for facilitators, attending to facilitators' learning needs, and the use of video clips.
- In Aspen Alliance, more than half of district leaders made reference to variation across schools in professional development uptake and instructional practices. Just under half referenced the differential in supports available for science as compared with mathematics and the importance of instructional leadership.
- Additional analysis shows variation by site in the degree to which the big ideas were congruent with research partners' meanings and in whether leaders attributed the ideas to the external partners in their discussions.

To examine the spread of ideas introduced by research partners into partner districts, we conducted a "big ideas" analysis. First, we worked from interviews, existing publications, and member checks to identify and define a set of research-based "big ideas" deemed to be central to the core work of each partnership. Next, we identified a set of key words and phrases associated with each big idea and searched for these terms across the corpus of district leader interview data from each site. This stage of the analysis produced a set of findings regarding the salience of each big idea among district leaders. Finally, we read through each excerpt that we had identified through the keyword search, and coded these excerpts for congruence and attribution.

Congruence refers to the extent to which a district leader exhibited an understanding of the big idea that was consistent with the research partner's definitions. Attribution to the external partner refers to indications within the excerpt that the big idea is associated with partnership work in some way. Below we present results of the analysis for each RPP. We do not provide citations for these big ideas, as doing so would reveal the identities of some of the research partners.

### Uptake of Research-Based Ideas in Eastern Ridge NIC

Two sets of big ideas were introduced by researchers in Eastern Ridge NIC, one set related to mathematics learning and a second set related to improvement science. Specifically, there were four big ideas about mathematics learning in circulation:

- **Growth mindset in mathematics**, or the idea that students believe they can learn anything and can grow their intelligence.
- **Multiple ways of engaging in mathematics**—that is, different ways students can successfully approach mathematical practices.
- The importance of depth, not speed in problem solving—that is, teachers should support students to go in depth in their mathematics problem solving, rather than emphasize speed.
- Using the rich task routine, developed in the RPP, for presenting students with and engaging them in mathematical tasks that are challenging but accessible.

And there were five big research-based ideas related to improvement science circulating in Eastern Ridge NIC:

- The broad idea of improvement science as an avenue for accelerating improvement in schools in a way that is informed by data and evidence.
- **Disciplined inquiry**, particularly through the use of rapid, regular, iterative testing using Plan-Do-Study-Act cycles in order to learn, fail, and improve quickly.
- The potential of accelerating improvement through NICs—that is, networks of teams that are engaged in coordinated efforts to make progress toward a specific aim.
- A working theory of improvement, represented often in the form of a driver diagram, which specifies the strategies that the network conjectures it will use to accomplish its aim, and the logic behind those strategies.
- The idea of measurement as fundamental to monitoring progress toward aims.

Among practice participants in Eastern Ridge NIC (n = 28), the most commonly cited idea about mathematics was that of a growth mindset in mathematics (mentioned by 93% of interviewees). The most commonly cited ideas from improvement science related to networked improvement communities (89%) and disciplined inquiry (86%). As Table 11 below shows, only one other idea— improvement science more broadly—was cited by 50% or more of the interviewees.

		% of mentions	
		congruent with	% of mentions
		external	attributed to
	% of leaders	partner	external
Big idea	invoking big idea	meaning*	partner
Growth mindset	93%	22%	38%
Networked communities	89%	50%	10%
Disciplined inquiry	86%	22%	18%
Improvement science	61%	23%	32%
Measurement	46%	46%	19%
Depth, not speed	39%	73%	7%
Theory of improvement	39%	82%	29%
Rich tasks	36%	45%	30%
Multiple ways of engaging in mathematics	14%	67%	6%

**Table 11.** Invocation, Congruence, and Attribution of Big Ideas in Eastern Ridge NIC

\*Remaining mentions were coded either non-congruent to external partner meaning or ambiguous.

It was sometimes difficult to tell whether the use of a big idea was congruent with its representation in research, in part because the mention was brief. This was particularly so for two of the ideas currently in wide circulation in education and mathematics, namely the idea of growth mindset (22%) and rich tasks (45%). By contrast, nearly three quarters (73%) of mentions of "depth, not speed" were congruent with external partners' meanings, and two thirds (67%) of mentions of the idea of multiple ways of engaging mathematics were consistent with how researchers might invoke the idea.

Use of ideas related to improvement science were more likely to be congruent with use in research when the working theory of improvement was invoked (82%). By contrast, it was often difficult to tell whether practitioners' use of the terms "improvement science" or "discipline inquiry" were congruent or not.

Finally, district leaders sometimes attributed these big ideas directly to the external partners who were advancing them in their work together. In 38% of the mentions of "growth mindset," leaders explicitly named the mathematics education researcher who is connected with this idea. Similarly, in 32% of the mentions of "improvement science," leaders named the nonprofit involved with the partnership that brought ideas about improvement science to the table.

## Uptake of Research-Based Ideas in Cypress Design

In Cypress Design, there were a total of seven big research-based ideas introduced by external research partners, six of which focused on professional development. These six were:

- **Teacher learning within professional communities**—that is, the potential of teachers to learn from colleagues in a sustained way through discussion of practice.
- Attending to the teacher role in facilitating learning in the classroom.

- Using video clips of teachers' own practice in order to foster reflection and growth.
- **The idea of cycles of ongoing learning**—that is, the need to organize learning in communities around cycles of systematic inquiry, including planning, implementing, and reflecting on tasks implemented in the classrooms.
- The roles for facilitators within professional learning, which were highly specified within the model being adapted.
- **Facilitator learning needs**—that is, the idea that facilitators themselves need opportunities to learn how to engage in their work of facilitating teacher learning.

The one idea related directly to students was that of engaging them in **solving rich problems**, an idea very similar to "rich tasks" in Eastern Ridge NIC.

As Table 12 below shows, most salient to the 18 district leaders interviewed were learning in professional communities (83%), the role for facilitators (72%), facilitators' learning needs (56%), and using video clips (50%). These were named by half or more of the people interviewed in the central office. Less salient to leaders were mentions of solving rich math problems (39%), cycles of ongoing learning (39%), or attending to the role of teacher (22%).

	% of leaders	% of mentions congruent with external	% of mentions attributed to
Bigidea	invoking big idea	partner meaning	external
Learning in professional communities	83%	70%	50%
Role for facilitators	72%	46%	55%
Facilitator learning needs	56%	55%	50%
Using video clips	50%	63%	34%
Solving rich problems	39%	87%	33%
Cycles of ongoing learning	39%	47%	47%
Attending to teacher role	22%	100%	20%

Table 12. Invocation, Congruence, and Attribution of Big Ideas in Cypress Design

About half or more (46% and above) of all big ideas were congruent with how researchers framed them. Attending to the teacher role (100%), solving rich math problems (87%), and learning in professional communities (70%) were the most congruent big ideas. There were also non-congruent ways some of these ideas were invoked. The most noticeable was with "using video clips," where 22% were judged non-congruent and 15% were judged ambiguous (not shown). Here, several of the non-congruent ways of engaging with video invoked an alternate professional development model being used in the district that followed slightly different protocols for using video data.

Finally, district leaders often attributed big ideas they mentioned to the RPP or specific external partners. In over half of the instances where district leaders discussed the most salient ideas from their partners (learning in professional communities, role for facilitators, and facilitator learning needs), they named the external partner, the partnership, or key individuals.

### Uptake of Research-Based Ideas in Aspen Alliance

The eight big research-based ideas discussed in Aspen Alliance were interim and past findings from the research team's ongoing analysis work. These findings included:

- Fewer supports for science than math.
- Variation in uptake of professional development at the school level.
- Variation in uptake of instructional shifts at the teacher level.
- Overall evidence of improvement in student outcomes over time.
- Specific evidence of **improvement for all student subgroups**, including those with lower incoming achievement.
- Evidence that teacher professional development matters for student outcomes.
- Evidence that school-level instructional leadership matters for student outcomes.
- Evidence that, overall, **elementary school teachers were better prepared than high school teachers** for adopting new standards-aligned instructional practices.

In addition to tracking ideas central to the work of this specific project, the Aspen research team also analyzed two ideas drawn from previous work conducted by the research organization in the district, on **college and career predictors** and **school improvement indicators**. The interview protocol did not include specific questions about earlier projects, though we did invite participants who were not familiar with the current project to reflect on any other experiences they had had with the research organization.

As seen in Table 13, more than half of the 17 district leaders included in this analysis made reference to variation across schools in professional development uptake and instructional practices (56%). Just under one half referenced the differential in supports available for science as compared with mathematics (44%) and the importance of instructional leadership (44%). Around one third addressed ideas about overall improvement over time (39%) and compared elementary-level and high school-level resources and preparation (33%). Fewer than one quarter commented on the effectiveness of professional development or variation across teachers. Our keyword analysis did not return any excerpts relevant to improvement specifically for low-achieving students among district leader interviews.

Each of the previous projects, related to college and career predictors and to school improvement indicators, were referenced by almost half of district leaders (44%). Given that these projects were not the focus of our main study, this suggests that that the rates of take-up of ideas associated with the specific project are not reflective of the full range of ideas that may be shared in this RPP.

		% of mentions	% of mentions
	% of leaders	congruent with	attributed to
	invoking big	external partner	external
Big idea	idea	meaning	partner
School-level variation	56%	82%	6%
Fewer supports for science than math	44%	77%	23%
Instructional leadership matters	44%	69%	8%
Improvement over time	39%	57%	36%
Elementary schools better prepared	33%	33%	0%
Professional development matters	22%	50%	50%
Teacher-level variation	22%	100%	0%
Improvement for low-achieving	0%	0%	0%
students			
College and career predictors	44%	42%	81%
School improvement indicators	44%	45%	73%

Table 13. Invocation, Congruence, and Attribution of Big Ideas in Aspen Alliance

Overall, the majority of uses of these big ideas were congruent with how researchers conceived of them. Notable exceptions to that trend concerned claims about the importance of professional development (50%) and evidence that elementary schools were better prepared than high schools (33%) for adopting new practices.

Of the big ideas related to mathematics, one half (50%) of the discussions of professional development mattering for improvement efforts were attributed to the external partner's findings. Notably, the student achievement indicators and school improvement indicators—two previous projects that were not the central focus of this study—were very often attributed to the external partner (in 81% and 73% of cases, respectively), suggesting these earlier RPP projects left a clear imprint on the district.

### Discussion

The findings of this study contribute to the field's understandings of RPPs in four key ways: the relationship of the RPP's organization to goals and activities; the research produced within an RPP; the kinds of influences that RPPs can have on districts' policies, practices, and decisions, given supportive conditions; and the imprint that ideas from an RPP can have on district leaders' thinking.

### The Relationship of Form and Composition of Organization to Goals and Activities

In the typology of RPPs that informed the case study sampling,<sup>52</sup> these partnerships were presented as having distinct forms, each with an associated set of goals and activities. Although the RPP sites were sampled as paradigmatic cases<sup>53</sup> of the three types—RA, DRP, and NIC—our findings suggest there were a number of ways that goals and activities overlapped across type.

Participants in all of the RPPs reported engaging in activities that a prototypical RA was conjectured to do, from developing a deeper understanding of a persistent problem of practice to setting up a data infrastructure. Thus, it is possible that these RA-like activities are common to most RPPs—a finding supported by an earlier study of IES-funded RPPs conducted by NCRPP.<sup>54</sup>

At the same time, there was considerable overlap in partnership activities between the two other partnership types, NICs and DRPs. For example, we see many instances of design-based research projects using tools from improvement science, such as practical measures.<sup>55</sup> This and other overlapping activities may reflect a shared intellectual lineage across the two traditions of engagement, including a common focus on iterative change processes.<sup>56</sup> In the case of Cypress Design, the integration occurred because several members of the district leadership team and two members of the research team were part of another RPP focused on practical measurement (RPP leader, personal communication, 6/28/20). It may also reflect ongoing borrowing and learning taking place across disparate partnerships as research products and processes are shared. In this way, the boundaries around clear-cut "types" of RPPs have blurred, with hybridity emerging in the field. This is a potential strength as the field grows, because it widens the tools RPPs can use to address a wider range of questions.

While some activities were similar, partnerships differed considerably in the composition of teams doing this collaborative work. In Eastern Ridge NIC, the research organization mainly focused on specifically supporting continuous improvement work—reflecting the specific focus of NICs on using improvement science methods. It also went beyond district leaders to include leaders from the county education office, which served as the hub. This participation of county-level stakeholders was unique to Eastern Ridge NIC, reflecting both the organizational features specific to that site as a regional service provider to school districts and typical NIC goals. (It is a definitional goal of NICs to have an organizational hub of some kind to bring together a network of participants across traditional boundaries of educational organizations.)

Cypress Design included participation from district leaders, in a range of roles relating to supporting mathematics instruction, and from a university-based research team. This reflects the typical DRP goal of engaging collaboratively with district leaders responsible for implementing or overseeing co-designed programs or practices. Cypress Design also received the support of a partnership-brokering organization. This additional participant reflects the specific history and capacities of the Cypress Design district and the research team's university home.

Finally, the participation of the long-standing Aspen Alliance team members along with district leader partners reflects typical RA goals. However, in addition to the partnership work of Aspen Alliance addressed here, we note that a university-based professional development provider was also working alongside the practice leaders in the Aspen Alliance district. They were not part of the partnership; however, their work was an object of study for the researchers in the partnership.

Taken together, these findings provide empirical evidence of the need to soften the boundaries of different RPP types and to expect there to be—even within paradigmatic cases—examples of goals and activities that are broad and encompass problem finding, design and implementation, and various forms of research and inquiry. The findings also point to the complexity of RPPs, which often encompass multiple kinds of relationships and projects that require different methods to address emerging questions.

### **Research Products**

All three RPPs produced multiple kinds of research products, reflecting the nature of RPPs as knowledge-building organizations. The single most common manner of sharing this knowledge was through conference presentations—including to academic, practitioner, and hybrid audiences—particularly for Cypress Design and Aspen Alliance. All three partnerships also produced technical or analytic reports and peer-reviewed journal articles. In addition, Eastern Ridge NIC developed a particularly large number of educational resources that can be shared with others. This finding supports other research<sup>57</sup> that suggests that RPPs have commitments to sharing findings and ideas with broader communities (i.e., beyond their immediate partners), although those audiences and the form of that communication may vary. In this sense, the term "research products" may be a misnomer; the products themselves are much more than presentations of findings.

The titles of these different products reflect the respective goals of the partnerships. In one form or another, all three indicated knowledge-building contributions relating to improvement in mathematics instruction and student outcomes. Eastern Ridge NIC products reflected a particularly heavy emphasis on the "network" form of the partnership, and on interventions designed to improve mathematics instruction. Cypress Design products indicated a particular focus on professional development for mathematics teachers, reflecting the nature of the co-designed project. Aspen Alliance products emphasized standards and student achievement in mathematics and science.

The majority of these products were authored by members of research teams, which reflects traditional professional expectations in universities and research organizations. However, practice partners sometimes served as authors, co-authors, and co-presenters. This is reflective of the collaborative nature of RPPs and of the multiple roles and forms of participation that take place within them. Co-authorship of research products occurred in both Eastern Ridge NIC and Cypress Design, but not Aspen Alliance. This difference in the degree of close collaboration in the production of research products aligns with differences in research activities of the respective RPPs. For example, both Eastern Ridge NIC and Cypress Design (but not Aspen Alliance) involved joint participation of researchers and district leaders in co-design and testing of programs and initiatives.

#### Influence of RPPs on District Leaders' Practices, Policies, Routines, and Decisions

A key goal of many RPPs is to support improvement in student outcomes.<sup>58</sup> The process of improving student outcomes, however, often requires changes to policies and practices that are created or supported at the district level. Thus, to support improvements to student outcomes, an RPP must first influence policies and practices at the district level. Each of the RPPs in this study did so, as reported by the practice leaders within that RPP.

The most common source of influence was the design of professional development in the district. Between two thirds and four fifths of leaders said the RPP's activities influenced district practice in this area, depending on the partnership. On the one hand, this is a logical area for influence, in that each of the projects was related to implementation of significant professional development for teachers and teacher leaders. But it is still noteworthy that participants in each RPP characterized the partnership as having influenced the design of professional development, since this is an area that can have a direct impact on teaching practice and, subsequently, student outcomes.

Equally significant was that there were other areas of influence beyond the focal project, such as introducing new frameworks or sets of ideas to help think about the goals and how to address the focal problems of districts. In addition, in all three RPPs, practitioners said that practices that had been developed or modeled in the partnership had been integrated into the district. This suggests that an RPP can have influence beyond a narrow project focus in ways that support district goals. There were some notable differences across partnerships: More practice partners in the two design-focused RPPs (Eastern Ridge NIC and Cypress Design) said their research partners had influenced the design and integration of programs and practices in the district.

The research partners were consulted in district decision making as well, according to practice leaders. The most common type of decision for which partners were consulted was the design of professional development. Again, this is logical, given the focus of joint work in all three partnerships. There were additional areas of consultation that went beyond the focus of immediate projects, such as when considering scaling up a pilot program, redesigning a program, or redirecting resources toward particular programs. These findings may speak to the "consultative" role that RPPs can play to district leaders,<sup>59</sup> as researchers bring expertise and can broker connections to research beyond the immediate project.

The degree to which participants reported that RPPs influenced district policy and decisions was associated strongly with both the degree of synchrony reported and with trust. Synchrony refers to the degree to which researchers and practitioners can align their activities in time, so that the research is carried out in a way that is timely and fits within decision making cycles. Trust-building activities were also linked to more influence. These two findings confirm what many previous studies have found with respect to RPPs,<sup>60</sup> and what RPP leaders themselves assert<sup>61</sup> are important ingredients for a successful partnership.

### Spread of Research-Based Ideas from the Research Partners to District Leaders

In addition to building knowledge broadly and contributing to changes in district practices and policies, RPPs are often seen as holding particular promise for facilitating the spread of researchbased ideas into sites of practice. We found evidence that the research-based ideas introduced by all three RPPs did indeed spread to district leaders' thinking about mathematics teaching and learning. In each partnership, several research-based ideas were named by half or more of interviewed educational leaders as key contributions by the research team

Not all references to research-based ideas were congruent with the ways researchers might interpret and use those ideas, although brief mentions of them made it hard to judge congruence in many cases. In addition, when district leaders referenced big ideas, they sometimes named the external partner or RPP, making us more confident that the RPP contributed to the imprint of this idea. Yet, at other times, leaders made mention of such ideas—reflecting their salience in district work—but did not explicitly connect them to external partners. Perhaps counterintuitively, the finding that district leaders do not always attribute research-based ideas directly to external partners is consistent with the collaborative nature of RPPs. The shared responsibility across researcher teams and district leaders for identifying partnership goals means that district leaders are able to select partners are integrated into district policies and practices, district leaders may feel a greater sense of ownership of these ideas and refer to them in contexts outside of discussion of the partnership itself.

## Conclusions

RPPs can have an influence on policies and practices in partner districts, and this can affect what goes on in classrooms. They can influence the design of professional development that reaches teachers, potentially changing how they teach and how students learn in their classrooms. Moreover, the influence of RPPs can extend beyond their immediate work. These partnerships can affect the thinking, practices, and decisions of teachers and teacher leaders, as well as district leaders who are familiar with RPP work but not directly involved in it.

Although we do not know what impact, if any, these RPPs have had on student outcomes directly, the fact that they have influenced key levers for improving outcomes is significant. Other studies point to the capabilities of RPPs to design interventions that can powerfully impact teacher and student learning.<sup>62</sup> Still, more studies are needed to investigate empirically and causally the links among RPP activities, changes to practice, and improvements in student outcomes.

Finally, this study confirms that although RPPs may have some common elements—collaborative relationships between researchers and practice, analysis of implementation and outcomes of policies and practices in partner districts, and engagement in joint sensemaking of data—they can and do differ in important ways. Specifically, RPPs vary in the degree to which they engage in co-design and make use of tools, such as the tools of improvement science. Simply put, there is no single model for an RPP, and different ways of organizing have their own affordances and constraints.

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<sup>5</sup> Stake (2005)

- <sup>8</sup> Booth et al. (2015)
- <sup>9</sup> Booker et al. (2019)

<sup>&</sup>lt;sup>1</sup> Coburn and Penuel (2016); Farrell et al. (2020)

<sup>&</sup>lt;sup>2</sup> Coburn et al. (2013a)

<sup>&</sup>lt;sup>3</sup> Campano et al. (2015)

<sup>&</sup>lt;sup>4</sup> Roderick et al. (2009)

<sup>&</sup>lt;sup>6</sup> Coburn et al. (2013b)

<sup>&</sup>lt;sup>7</sup> Farrell et al. (2017)

<sup>&</sup>lt;sup>10</sup> Penuel et al. (2018)

<sup>&</sup>lt;sup>11</sup> Farrell et al. (2017)

<sup>&</sup>lt;sup>12</sup> Ikemoto and Honig (2010); Kwon et al. (2014)

<sup>&</sup>lt;sup>13</sup> Levitt and March (1988)

- <sup>15</sup> Levitt and March (1988)
- <sup>16</sup> Goldstein et al. (2019); Harrison et al. (2019)
- <sup>17</sup> Amara et al. (2004); Penuel et al. (2017)
- <sup>18</sup> Farrell et al. (2018)
- <sup>19</sup> Coburn et al. (2013b)
- <sup>20</sup> Henrick et al. (2017)
- <sup>21</sup> McAllister (1995)
- <sup>22</sup> Denner et al. (2019)
- <sup>23</sup> Coburn et al. (2013b)
- <sup>24</sup> Farrell et al. (2020)
- <sup>25</sup> Penuel et al. (2011)
- <sup>26</sup> Russell et al. (2017)

<sup>27</sup> Initially, we hoped to identify partnerships engaged in work in both science and mathematics. However, there were few such partnerships in any category, and the team could not identify at least one partnership of each type that were engaged in work in both subject areas. To ensure that the focus of partnerships would be constant across the cases, we chose to limit possible partnerships to those working in mathematics where there were more candidate partnerships in each category.

<sup>28</sup> This second research center also had a history of working in partnership with this district as well as others. Most of their prior research used approaches more characteristic of a DRP; however, the focal project was conducted largely in the style of an RA.

<sup>29</sup> Emerson et al. (1995) <sup>30</sup> Farrell et al. (2019) <sup>31</sup> Hill (2001) <sup>32</sup> Farrell et al. (2020) <sup>33</sup> Russell et al. (2017) <sup>34</sup> Cobb et al. (2003) <sup>35</sup> Sabelli and Dede (in press) <sup>36</sup> Yeager et al. (2013) <sup>37</sup> Severance et al. (2014) <sup>38</sup> Farrell et al. (2017); Farrell et al. (2020) <sup>39</sup> LeMahieu et al. (2017) <sup>40</sup> Bryk (2015) <sup>41</sup> Deming (1986); Shewhart (1986) <sup>42</sup> Bryk et al. (2015) <sup>43</sup> Yamada et al. (2018) <sup>44</sup> Fishman et al. (2013) <sup>45</sup> Fishman and Penuel (2018) <sup>46</sup> Henrick et al. (2017) <sup>47</sup> Russell et al. (2019) <sup>48</sup> Gravemeijer and Cobb (2013) <sup>49</sup> Henrick et al. (2017) <sup>50</sup> Penuel et al. (2017) <sup>51</sup> Farrell and Coburn (2017) <sup>52</sup> Coburn et al. (2013b) <sup>53</sup> Flyvbjerg (2006) <sup>54</sup> Farrell et al. (2017) <sup>55</sup> Ahn et al. (2019); Penuel et al. (2016) <sup>56</sup> Bereiter (2014) <sup>57</sup> Farrell et al. (2017) <sup>58</sup> Henrick et al. (2017) <sup>59</sup> Penuel and Gallagher (2017)

<sup>&</sup>lt;sup>14</sup> Feldman and Pentland (2003)

<sup>60</sup> Farrell et al. (2018); Penuel (2019); Rosenquist et al. (2015)
 <sup>61</sup> Coburn et al. (2013b)
 <sup>62</sup> Coburn and Penuel (2016)